

COUNTY OF SACRAMENTO

DEPARTMENT OF FINANCE - AUDITOR-CONTROLLER DIVISION – INTERNAL AUDITS UNIT

INTERNAL AUDIT REPORT
NON-POOLED INVESTMENTS PERFORMANCE
AUDIT REPORT
TREASURY OVERSIGHT COMMITTEE



Audit Committee Submittal Date: 11/15/2019

SUMMARY

Background

As per Government Code Section 27131, the Sacramento County Treasury Oversight Committee (Committee) was established to oversee County of Sacramento (County) investments. As such, the Committee requests the Department of Finance to perform an audit on a quarterly basis to inspect County non-pooled investments to ensure compliance with the governing investment policy document, and applicable laws and regulations.

Audit Objective

To verify the County Non-Pooled Investment Fund's compliance with the governing investment policy document for the quarter ended September 30, 2019.

Summary

We did not note any findings related to the audit.

COUNTY OF SACRAMENTO

Treasury Oversight Committee
Non-Pooled Investments
Performance Audit Report

For the Quarter Ended September 30, 2019

Audit Staff:

Alan A. Matré, C.P.A.
Linda Tsang

Chief of Audits
Auditor

**COUNTY OF SACRAMENTO
TREASURY OVERSIGHT COMMITTEE
NON-POOLED INVESTMENTS
PERFORMANCE AUDIT REPORT
FOR THE QUARTER ENDED SEPTEMBER 30, 2019**

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Department of Finance

Ben Lamera,
Director



Auditor-Controller Division

Joyce Renison,
Assistant Auditor-Controller

County of Sacramento

October 18, 2019

The Honorable Board of Supervisors and the
Sacramento County Treasury Oversight Committee
County of Sacramento, California

We have audited the Sacramento County Non-Pooled Investment Fund's (Fund) for the quarter ended September 30, 2019.

We conducted this performance audit in accordance with *Generally Accepted Government Auditing Standards*. Those standards require that we plan and perform the audit to obtain sufficient, appropriate evidence to provide a reasonable basis for our findings and conclusions based on our objectives. We believe that the evidence obtained provides a reasonable basis for our findings and conclusions based on our audit objective.

Our audit was conducted to verify the Fund's compliance with County of Sacramento, Non-Pooled Investment Policy (Policy) as described below for the quarter ended September 30, 2019, and to verify whether the Department of Finance, Treasury Division (Treasury) Division and Investment Division (Investment) have adequate internal control to ensure the Fund's compliance with the policy.

Non-Pooled Investments primarily consist of investments purchased with proceeds from Mello Roos Bonds (MR), Revenue Bonds (REV), General Obligation Bonds (GO), Assessment District Bonds (AD), Community Facilities District Bonds (CFD), Certificates of Participation Notes (COPs), and Tobacco Securitization Proceeds (TSP). The investment policy for the bonds is set forth in either the bond resolution, the bond indenture or by the bond insurer (governing investment policy document). The investment policy for the Tobacco Securitization Proceed is set forth in the Tobacco Securitization bond resolution and bond indenture.

The majority of the bond investments are limited to those authorized by California Government Code Section 53601 et seq. Any other authorized investments are indicated in the governing investment policy document.

Management is responsible for the design, implementation, and maintenance of effective internal control to ensure compliance with the Policy.

The scope of our audit includes all non-pooled investments for the quarter ended September 30, 2019.

The audit methodology utilized to conduct the performance audit included:

Interview:

- We interviewed various Treasury and Investment staff to gain an understanding of policies, procedures, and processes for ensuring the Fund's compliance with the Policy.

Document Review:

- We reviewed the organization chart and written documentation to understand the relevant policies, procedures, and processes and to identify any internal control weaknesses, conflicts of interest, and inadequate segregation of duties.

Process Walkthrough:

- We had Treasury and Investment staff walk us step-by-step through processes related to the daily activities of the Fund. We verified whether staff had followed the policies and procedures.

Testing:

- We verified that the SunGard Financial Services, Inc., Advanced Portfolio System II non-pooled investment balances agreed with the custodian statements.
- We randomly selected twelve non-pooled investments based upon outstanding issues at September 30, 2019, including two new issues since quarter ended June 30, 2019 to test for compliance with the Policy. All twelve non-pooled investments selected were internally managed funds. See Schedule I, *Sample of Non-Pooled Investments for Quarter Ended September 30, 2019*. The twelve non-pooled investments selected for testing totaled \$470,371,922, which represents approximately 59% of the total \$798,047,885 internally managed non-pooled investments.
- We inspected the portfolio monitoring report for twelve selected investments and tested for accuracy.
- We verified that investments were made in accordance with the Policy.

In connection with the audit contained herein, there are certain disclosures that are necessary pursuant to *Generally Accepted Government Auditing Standards*.

As required by various statutes within the California Government Code, County Auditor-Controllers or Directors of Finance are mandated to perform certain accounting, auditing, and financial reporting functions. These activities, in themselves, necessarily impair *Generally*

Accepted Government Auditing Standards' independence standards. Specifically, auditors should not audit their own work or provide non-audit services in situations where the amounts or services involved are significant/material to the subject matter of the audit.

Although the Director of Finance is statutorily obligated to maintain the non-pooled investment in the County Treasury, we believe that the following safeguard and division of responsibility exist. The staff that has the responsibility to perform audits within the Auditor-Controller Division has no other responsibility regarding the internal control or compliance of the Fund, the accounts and records being audited including the approval or posting of financial transactions that would therefore enable the reader of this report to rely on the information contained herein.

Based on our audit, the Fund complied with the Policy for the quarter ended September 30, 2019. Also, Treasury and Investment have adequate internal control to ensure the Fund's compliance with the Policy.

This report is intended solely for the information and use of the Sacramento County Board of Supervisors, Sacramento County Treasury Oversight Committee, Sacramento County Audit Committee, and Treasury and Investment's management, and should not be used for any other purpose. It is not intended to be, and should not be, used by anyone other than these specified parties. However, this report is a matter of public record and its distribution is not limited.

Sincerely,

BEN LAMERA
DIRECTOR OF FINANCE



By: Alan A. Matré, C.P.A.
Chief of Audits

**COUNTY OF SACRAMENTO
SAMPLE OF NON-POOLED INVESTMENTS
FOR QUARTER ENDED SEPTEMBER 30, 2019**

| Issue ⁽¹⁾ | Book Value <u>9/30/19</u> | <u>% of Portfolio</u> |
|--|------------------------------|------------------------|
| <i>FCUSD SFID #3, Series D (GO)</i> | <i>\$ 160,652,724</i> | <i>20 %</i> |
| Los Rios CCD, 2008 Series D (GO) | 77,748,002 | 10 |
| San Juan USD, Elec 16, Ser 19 (GO) | 70,113,186 | 9 |
| Elk Grove USD, Elec 16, Ser 19 (GO) | 67,091,283 | 8 |
| <i>Natomas USD, Elec 18, Ser 19 (GO)</i> | <i>53,668,692</i> | <i>7</i> |
| Water Financing Authority (REV) | 25,748,159 | 3 |
| Fair Oaks Rec & Park Ser 2019 (GO) | 9,076,837 | 1 |
| San Juan USD, Elec 02, Ser 17 (GO) | 5,060,018 | 1 |
| Airport System Refund 2016B (REV) | 1,212,136 | <1 |
| SASD Series 2010 A&B (REV) | 580 | <1 |
| SRCSD REF 2005 (REV) | 177 | <1 |
| SASD Series 2015 Refunding (REV) | <u>127</u> | <u><1</u> |
| Total Non-Pooled Investments tested ⁽²⁾ | <u>\$ 470,371,921</u> | <u>Approx. 59%</u> |

(1) The selected sample of non-pooled investments for the quarter ended September 30, 2019 was selected based upon outstanding issues at July 1, 2019, plus any untested new issues since quarter ended June 30, 2019. Issues selected were all internally managed non-pooled investments.

(2) The total amount of non-pooled investments for the quarter ended September 30, 2019 was \$819,856,962 (\$798,047,885 internally managed and \$21,809,077 externally managed).

Fund Type

(GO) – General Obligation Bonds

(REV) – Revenue Bonds

Indicates new issue